

## Message Text

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ORIGIN L-02

INFO OCT-01 EUR-12 IO-10 ISO-00 SS-15 ERDA-05 CIAE-00 H-02

INR-07 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-05 BIB-01 CU-02 /085 R

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R 232355Z MAY 75

FM SECSTATE WASHDC

TO USMISSION GENEVA

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L STATE 121703

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJECT: PRINCIPLES DECLARATION PREAMBLE

REF: (A) GENEVA 3774; (B) STATE 110544

1. DEPARTMENT CONCURS WITH DELEGATION AND NATO REPS  
(REF A) THAT FINNISH DRAFT PREAMBLE FOR PRINCIPLES  
DECLARATION TILTS SOMEWHAT TOWARD SOVIET DESIRE FOR  
EMPHASIS ON RELATIONSHIP OF PEACE, SECURITY AND DETENTE  
IN THE DECLARATION. WE WOULD PREFER THAT COOPERATION  
(AS IN YUGOSLAV AND FRENCH DRAFTS) AND HUMAN RIGHTS (AS IN  
PARA 3 OF FRIENDLY RELATIONS DECLARATION PREAMBLE) ASPECTS  
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OF DECLARATION ALSO BE HIGHLIGHTED.

2. WE SEE SOME MERIT IN ROMANIAN PROPOSAL FOR A BASKET I MAXI-PREAMBLE. ADOPTION OF SUCH A TEXT WOULD ELIMINATE ASYMMETRY WHICH WOULD RESULT IF ONLY BASKETS II AND III CONTAINED SUCH MAXI-PREAMBLES AND HELP UNDERMINE SOVIET ARGUMENT THAT PRINCIPLES DECLARATION IS THE KEYSTONE OF THE CONFERENCE. MAXI-PREAMBLE COULD ALSO BE USEFUL IN DISPELLING ANY REMAINING DOUBT THAT CONFERENCE IS PRODUCING NO LEGALLY BINDING DOCUMENTS IF IT, TOGETHER WITH MAXI-PREAMBLES FOR BASKETS II AND III, CONTAINED U.K.

TRANSITIONAL PHRASE APPROVED BY DEPARTMENT (REF. B) TO THE EFFECT THAT TEXTS WHICH FOLLOW ARE "RESOLUTIONS." WE WOULD NOT WANT MAXI-PREAMBLE PROPOSAL TO ALLOW SOVIETS TO INCREASE POLITICAL CONTENT OF PRINCIPLES PREAMBLE OR TO APPEAR TO EMPHASIZE BASKET I OVER BASKETS II AND III. WE BELIEVE THESE PROBLEMS MIGHT BE MINIMIZED THROUGH CAREFUL DRAFTING OF MAXI-PREAMBLE AND PRINCIPLES PREAMBLE IN PARALLEL. DELEGATION MAY SUPPORT ROMANIAN PROPOSAL IF ALLIES CONCLUDE THIS IS DESIRABLE. KISSINGER

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